

# **URALLA SHIRE COUNCIL BUSINESS PAPER**

Notice is hereby given, in accordance with the provision of the Local Government Act 1993 that a Meeting of Uralla Shire Council will be held in the Council Chambers, 32 Salisbury Street, Uralla, commencing at 1:00pm.

# ORDINARY COUNCIL MEETING 29 MARCH 2016

Glenn Inglis
Acting General Manager



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### 1. AGENDA



# - BUSINESS AGENDA - Ordinary Meeting of Council 29 March 2016, 1:00pm

#### 1. Opening & Welcome

**Prayer** 

**Acknowledgement of Country** 

Apologies/Requests for Leave of Absence

**Disclosures & Declaration of Interests** 

- 2. Confirmation of Minutes of Previous Meeting
  - Ordinary Council Meeting held 22 February 2016 (to be confirmed)

Announcements

- 3. Tabling of Reports & Petitions
- 4. Urgent Supplementary & Late Items of Business
- 5. Presentations -

Speaker 1: Phil Irvine - "The Power of Humanity 100 years of Red Cross 1914-2014"

6. Deputations - Nil

#### 7. Reports from Delegates – Written and Verbal

Minutes to be received and noted by Council. (Copies under separate cover):

- New England Group of Councils, Minutes of Meeting held 26 February 2016.
- Namoi Councils, Minutes of Meeting held 3 march 2016.
- Country Mayors Association, Minutes of Meeting held 11 March 2016.

#### 8. Mayoral Minute

Item 1: General Manager - Appointment and Delegations of Authority

Item 2: Armidale Dumaresq Council Merger Proposal

#### Recommendations for Items to be Considered in Confidential Section

Department: Community & Culture - CLOSED SESSION

Reference: Item 5

Subject: Acquired Brain Injury Unit

Submitted by: Olivia Wood - Executive Manager Community Care

This report is presented to the CLOSED section of the March 2016 meeting under section 10A (1) of the Local Government Act (NSW) 1993.

A council, or a committee of the council of which all the members are councillors, may close to the public so much of its meeting as comprises:

- (a) the discussion of any of the matters listed in subclause (2), or
- (b) the receipt or discussion of any of the information so listed.
- (2) The matters and information are the following:
- (d) commercial information of a confidential nature that would, if disclosed:

(i) prejudice the commercial position of the person who supplied it, or

(ii) confer a commercial advantage on a competitor of the council.

Department: Motions on Notice Reference: Item 1 – Cr L Cooper

Subject: Appointment of an Interim General Manager

This report is presented to the CLOSED section of the meeting under section 10A (2a) of the Local Government Act (NSW) 1993.

A council, or a committee of the council of which all the members are councillors, may close to the public so much of its meeting as comprises:

- (a) the discussion of any of the matters listed in subclause (2), or
- (b) the receipt or discussion of any of the information so listed.
- (2) The matters and information are the following:
- (a) personnel matters concerning particular individuals (other than councillors).

#### 9. Reports from the General Manager

Nil

10. Reports from the Corporate & Community Committee

Report	Title
ltem1	Cash at Bank and Investments
Item 2	Additional Growth Funding- Tablelands Community Transport (TCT)
Item 3	CNRL ordinary meeting March 2016
Item 4	National General Assembly of Local Government

11. Reports from the Environment, Development & Infrastructure

Report	Title
Item 1	Development Approvals & Refusals for February 2016
Item 2	Works Progress Report to 29 February 2016
Item 3	Works Planning Reports March 2016
Item 4	Draft Management Plan for Wooldridge Fossicking Reserve
Item 5	Update Z-NET Beyond the Blueprint

#### 12. Motions on Notice

Item 1 - Cr L Cooper (Refer Confidential Business)

Item 2 - Cr K Ward

13. Schedule of Actions - Council Resolutions - as at 22 March 2016

#### 14. Confidential Business

Department: Community & Culture - CLOSED SESSION

Reference: Item 5

Subject: 14.1 Acquired Brain Injury Unit

Submitted by: Olivia Wood - Executive Manager Community Care

Department: Motions on Notice
Reference: 14.2 Item 1 - Cr L Cooper

Subject: Appointment of an Interim General Manager

# 15. Authority to Affix the Common Seal - Division Decisions

Item 1

Application of Council Seal to Section 88b instrument – DA 57/2015 – Mr | & Mrs K Taylor Item 2

Application of Council Seal to Section 88b instrument – DA 69/2015 – Mr C & Mrs S Ritchie Item 3

Application of Council Seal to Section 88b instrument – DA 46/2011 – Mr R Elks & Mr M Elks Item 4

Application of Council Seal to Grace Munro Lease

16. Meeting Close		
_	www.uralla.nsw.gov.au	

#### 2. CONFIRMATION OF MINUTES

Minutes of previous meeting submitted for approval.

#### 3. TABLING OF PETITIONS

No petitions to be tabled.

# 4. URGENT SUPPLEMENTARY & LATE ITEMS OF BUSINESS

No urgent supplementary or late items of business.

#### 5. PRESENTATIONS

No Presentations registered prior to distribution of Business Paper.

# 6. DEPUTATIONS

No Deputations registered prior to distribution of Business Paper.

# 7 WRITTEN REPORTS FROM DELEGATES

Minutes to be received and noted by Council (copies under separate cover)::

- New England Group of Councils, Minutes of Meeting held 26 February 2016.
- Namoi Councils, Minutes of Meeting held 3 March 2016.
- Country Mayors Association, Minutes of Meeting held 11 March 2016.

#### 8. MAYORAL MINUTE

Department: Mayor's Office

Submitted by: Mayor, Cr Michael Pearce

Reference: Item 1

Subject: General Manager – Appointment and Delegations of Authority

Attachments:

A. Functions Delegated to GM

#### **SUMMARY:**

The purpose of this report is to endorse the appointment of Mr George Cowan to the position of Acting General Manager and pass a resolution of the Council under section 377 of the Local Government Act 1993 to delegate functions of the Council to the recently appointed Interim General Manager, George Cowan.

#### MAYOR'S RECOMMENDATION

- 1. That Council endorse the appointment of Mr George Cowan to the position of Acting General Manager for the period of 21 March 2016 until 19 August 2016;
- 2. That in accordance with Section 377 of the Local Government Act 1993 Council Delegate the Functions of Council identified in Attachment A to the Acting General Manager, Mr George Cowan, on and from 21 March 2016.

#### **REPORT:**

The new and recently appointed Interim General Manager, Mr George Cowan, will commence his role with Uralla Shire Council on Monday, 21 March 2016. This report will recommend the passing of a resolution of the Council to confer certain and specific functions of the Council held by the previous General Manager, Mr Glenn Inglis, upon take up of the position by Mr Cowan on and as from 21 March 2016 so as to ensure a seamless transfer of discharge of Council functions to the continuing position of General Manager.

The functions of the Council delegated to the General Manager are extensive, comprehensive and provide for the effective and efficient functioning of the Council, without undue delay and in accordance with adopted Council management plans, strategies and policy. The functions delegated to the General Manager, in some instances, provide for conditions and limitations and are exercised in good faith, with due diligence, probity and accountability.

The General Manager has authority under the Act to delegate any of the functions delegated by the Council, other than the power of delegation, to any person or body (including another employee of the council). In accordance with this authority, functions are delegated by the General Manager to the Acting Director of Infrastructure and Regulation, Executive Manager Community and Culture, Chief Financial Officer, Manager Governance and Information and Manager Human Services staff for the efficient and effective discharge of a raft of Council functions.

The Council Functions proposed to be delegated to Mr George Cowan as from 21 March 2016 are as follows:

#### **FUNCTIONS OF THE GENERAL MANAGER**

The function of the General Manager, as determined by Section 335 of the Local Government Act, is:

- (1) The general manager is generally responsible for the efficient and effective operation of the council's organisation and for ensuring the implementation, without undue delay, of decisions of the council.
- (2) The general manager has the following particular functions:
- to assist the council in connection with the development and implementation of the community strategic plan and the council's resourcing strategy, delivery program and operational plan and the preparation of its annual report and state of the environment report
- the day-to-day management of the council
- to exercise such of the functions of the council as are delegated by the council to the general manager
- to appoint staff in accordance with an organisation structure and resources approved by the council
- to direct and dismiss staff
- to implement the council's equal employment opportunity management plan.
- (3) The general manager has such other functions as may be conferred or imposed on the general manager by or under this or any other Act.

Council confirms the roles and duties of the General Manager as set out in his current employment contract.

#### **DELEGATIONS OF AUTHORITY TO GENERAL MANAGER**

In accordance with the provisions of Sections 377, 378, 379 and 381 of the Local Government Act 1993, as amended, Council delegates to the General Manager the following functions:

- To carry out the regular services and operations of the Council within the sums voted by the Council for expenditure thereon and in accordance with the resolutions of the Council. To authorise variations of expenditure on individual line items and jobs which make up voted project/program items in Council's adopted budget, subject to the total voted expenditure in the project/program items not being exceeded.
- To exercise and implement the powers, authorities, duties and functions of the Council under the Local Government Act and any other Act of Parliament or any rule, regulation, ordinance or by-law under or pursuant to any such Act but subject to Section 377 of the Local Government Act.

Cr Michael Pearce MAYOR

# Ordinary Council Meeting Business Paper - Page | 9

Department: Mayor's Office

Submitted by: Mayor, Cr Michael Pearce

Reference: Item 2

Subject: Armidale Dumaresq Council Merger Proposal

#### MAYOR'SRECOMMENDATION

That Mayoral Minute dated 29 March 2016 be received and noted and further that Uralla Shire Council on behalf of the Uralla Shire community records it absolute and from the bottom of the heart opposition to the merger proposal as submitted by Armidale Dumaresq Council to the Minister for Local Government

#### **REPORT:**

As a result of the proposal totally and singularly initiated by Armidale Dumaresq Council for a merger of Armidale Dumaresq, Guyra Shire, Uralla Shire and Walcha Councils, I submit this Mayoral Minute to formally record on behalf of our community Uralla Shire Council's absolute and whole hearted opposition to the merger proposal.

It is worthy of note that such proposal submitted by Armidale Dumaresq Council was undertaken without any notification or dialogue with Uralla Shire Council. Not a single word, not even a phone call to let us know of Councils intentions. It is indeed a sad state of affairs when the need for common manners and basic courtesy seems unnecessary.

As previously discussed with Councillors the actual formal proposal submitted by Armidale Dumaresq Council to the Minister for Local Government is nothing more than a simple resolution of Council. The proposal as submitted and available on the public enquiry website contains no statement of justification, no statement of advantages, no statement of disadvantages, and absolutely no statement of potential impacts on ratepayers like rating levels, levels of representation, community of interest, geographic cohesion, rural community implications, and delivery of facilities and services.

On any basic level of fairness and the need to act reasonably, surely all affected communities by this proposal have the right and maintain a legitimate expectation to be informed of the facts that may affect any final decision in such an important matter. The question must be asked – how can the community make any kind of informed judgement on the merger proposal if the case for the merger has not been made?

The Delegate will be conducting his examination of the merger proposal having regards to the factors contained in section 263 (3) of the Local Government Act 1993. The Delegate will base his final report and final recommendations principally on the communities attitude and considerations of these specific factors. Our community in this proposal is being expected to form an opinion as to the merits or otherwise of these factors with access to absolutely zero information. Not fair and extremely unreasonable.

Cr Michael Pearce MAYOR

# 9. REPORTS FROM THE GENERAL MANAGER

There are no reports from the General Manager.

# 10. REPORTS FROM THE CORPORATE & COMMUNITY COMMITTEE

Department: Organisational Services - Finance

Reference: Item 1

Subject: 10.1 Cash at Bank and Investments
Submitted by: Simon Paul – Chief Financial Officer

Attachments:

B. Council's Investments as 29 February, 2016C. Diary of Investment Maturity Dates and Amounts

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

**Objective:** Council is operating efficiently and effectively.

To invest surplus funds for the best advantage of Council, within Council's Policies

Strategy: and Local

Government Guidelines.

Action: Invest surplus funds principally in term deposits with a

spread of risk.

Attached is a summary of bank accounts, term deposits, cash management account and investments in structured credit instruments. The investments have been made in accordance with the Act, the Regulations and Council's actual Investment Policy.

#### **COMMITTEE'S RECOMMENDATION:**

#### That:

Council note the cash position as at 29 February, 2016 consisting of cash and overnight funds of \$2,808,916, term deposits of \$8,400,000 totalling \$11,208,916 of readily convertible funds.

#### OFFICER'S RECOMMENDATION:

#### That:

Council note the cash position as at 29 February, 2016 consisting of cash and overnight funds of \$2,808,916, term deposits of \$8,400,000 totalling \$11,208,916 of readily convertible funds.

#### **BACKGROUND:**

In accordance with Regulation 212 of the Local Government (General) Regulations 2005, the following report is prepared on monies not currently required for use by Council, invested in forms of investment approved by Order of the Minister.

#### **REPORT:**

Current Term Deposits of \$8,400,000 spread over the next six months will receive a range of interest from 2.9% to 3.15% with an average rate of 3.05%. Diary of maturing dates and amounts is attached.

Council's General Fund bank balances (listed in the attachments) have been reconciled to the bank statement as at 29 February, 2016.

#### **KEY ISSUES:**

A new Professionals Fund account has been set up to provide better at-call interest than the Everyday Business Account. This account pays interest at 15 points above the RBA cash rate. These accounts are providing some improvement to the total returns from Council investments. Continual assessment of excess funds has allowed additional funds to be invested at higher interest rates instead of leaving the funds in non-interest bearing accounts. However, continuing low interest rates will result in loss of investment income compared to prior years.

#### **COUNCIL IMPLICATIONS:**

#### 1. Community Engagement/ Communication (per engagement strategy)

N/A

#### 2. Policy and Regulation

Local Government Act 1993 Local Government (General) Regulations 2005 Order of the Minister re Investments

#### Financial (LTFP)

Current interest rates affect Council's ability to meet projected investment returns therefore reducing forecast revenue in the long term.

#### 4. Asset Management (AMS)

N/A

#### 5. Workforce (WMS)

N/A

# 6. Legal and Risk Management

Risk management involves ensuring compliance with the Minister's Orders regarding approved type of investments thus reducing risk of future losses on investments made.

# 7. Performance Measures

N/A

# 8. Project Management

N/A

Prepared by staff member: Simon Paul TRIM Reference Number: U15/287

Approved/Reviewed by Manager: Chief Financial Officer

# Ordinary Council Meeting Business Paper - Page 13

**Department: Community & Culture** 

Reference: Item 2

Subject: 10.2 Additional Growth Funding-Tablelands Community Transport (TCT)

Submitted by: **Olivia Wood – Executive Manager Community Care** 

Attachments:

D. Letter of offer – Transport for NSW

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Objective: **Goal 1.4 Access to and Equity of Services** 

Strategy: Strategy 1.4.2 Provide Quality Community Care, Ageing and Disability Services Action:

Action 1.4.2.4 Allocate Community Transport resources in an efficient and

effective manner

#### **SUMMARY:**

New additional recurrent allocation of funding for Community Transport Program (CTP) from Transport NSW

#### **COMMITTEE'S RECOMMENDATION:**

That the additional funds offered from Transport NSW of \$66,174.38 recurrent CTP funding be accepted.

#### OFFICER'S RECOMMENDATION:

That the additional funds offered from Transport NSW of \$66,174.38 recurrent CTP funding be accepted.

#### REPORT:

Additional funds have been offered from Transport NSW to provide additional trips for the following areas:

LGA	Funding	Trips	
Armidale Dumaresq	\$22,350.31	894	
Guyra	\$20,040.34	802	
Uralla	\$16,049.46	642	
Walcha	\$7,734.27	309	

TCT already has contracts in place with Walcha and Guyra Councils to deliver transport services in there regions, along with TCT providing direct transport provision in these areas. Uralla and Armidale services are provided directly by TCT. The additional funding will allow for additional trips to the disadvantaged people and communities with discussions to be had with the neighbouring councils on the best use of funds in their regions.

#### **CONCLUSION:**

The additional funds be accepted to allow for additional provision of trips to transport the disadvantaged.

#### **COUNCIL IMPLICATIONS:**

# 1. Community Engagement/ Communication (per engagement strategy)

Discussion with Walcha and Guyra Councils to expand current agreement on provision of trips.

# 2. Policy and Regulation

Transport NSW contractual obligations.

#### 3. Financial (LTFP)

Additional \$66,174.38 funds offered
Trips funding is in line with current unit price offered

#### 4. Asset Management (AMS)

NA

# 5. Workforce (WMS)

NΔ

#### 6. Legal and Risk Management

NA

#### 7. Performance Measures

Minimum contracted trips are provided

# 8. Project Management

TCT Manager

Prepared by staff member: Olivia Wood Approved/Reviewed by Manager: Olivia Wood

Department: Community and Culture

# Ordinary Council Meeting Business Paper - Page 15

Department: Community & Culture

Reference: Item 3

Subject: 10.3 CNRL ordinary meeting March 2016

Submitted by: Olivia Wood – Executive Manager Community Care

Attachments:

E. CNRL Agenda and minutesF. CNRL Quarterly report

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Goal 1.3 A Diverse and creative culture

Strategy: 1.3.1 Provide enhanced and innovative library services that support and encourage life

long learning

Action: 1.3.1.4 Participate in the Central Northern Regional Libraries to deliver new and innovative

services

#### **SUMMARY:**

Ongoing participation in Central Northern Regional Libraries (CNRL) including attendance at the CNRL ordinary meetings.

#### COMMITTEE'S RECOMMENDATION:

That the CNRL ordinary meeting papers from March 2016 be received and noted.

#### OFFICER'S RECOMMENDATION:

That the CNRL ordinary meeting papers from March 2016 be received and noted.

#### **BACKGROUND:**

The CNRL members including Uralla Shire meets twice a year with updates provided by CNRL.

#### **REPORT:**

Attached are the papers and reports from the CNRL meeting held on 2/3/16 and attended by Clr Karen Dusting and Executive Manager Community and Culture Olivia Wood. Key points discussed at the meeting included:

- Quarterly report
- Agreement for the current CNRL agreement to be extended for an additional 5 years. (Under preparation by CNRL)
- Draft Strategic Plan for the next 5 years discussed under preparation by CNRL

#### **COUNCIL IMPLICATIONS:**

1. Community Engagement/ Communication (per engagement strategy)

NA

# 2. Policy and Regulation

NA

# 3. Financial (LTFP)

Ongoing contribution to CNRL for involvement as a member Library.

# 4. Asset Management (AMS)

NA

# 5. Workforce (WMS)

NA

# 6. Legal and Risk Management

NA

# 7. Performance Measures

NA

# 8. Project Management

NA

Prepared by staff member:

Olivia Wood Executive Manager

Approved/Reviewed by Manager:

Olivia Wood

Department:

**Community and Culture** 

# Ordinary Council Meeting Business Paper - Page | 17

Department: General Manager's Office

Reference: Item 4

Subject: 10.4 National General Assembly of Local Government

Submitted by: Glenn Inglis - Acting General Manager

Attachments:

G. National General Assembly of Local Government

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

**Objective**: 4.1 A strong, accountable and representative Council.

**Strategy:** 4.1.4 Provide strong representation for the community at the regional, state and federal

levels.

**Action:** 4.1.4.1 Advocate the needs of the shire to State and Federal Governments.

#### **SUMMARY:**

The 2016 National General Assembly of Local Government (NGA) is to be held 19<sup>th</sup>-22<sup>nd</sup> June 2016. The ALGA is calling for motions from Councils for the NGA.

#### **COMMITTEE'S RECOMMENDATION:**

#### That:

The Acting General Manager's report be received and noted and further that Council determine if it desires to lodge any motions to the 2016 NGA.

#### **OFFICER'S RECOMMENDATION:**

#### That:

The Acting General Manager's report be received and noted and further that Council determine if it desires to lodge any motions to the 2016 NGA.

#### **BACKGROUND:**

The theme for the NGA is 'Partners in an Innovative & Prosperous Australia.' This theme reflects current issues being debated nationally and priority issues facing local government.

#### **REPORT:**

The ALGA Board is calling for motions.

To be eligible for inclusion motions need to meet a number of preconditions:

- 1. be relevant to the work of local government nationally
- 2. be consistent with the themes of the Assembly
- 3. complement or build on the policy objectives of your state or territory local government association
- 4. propose a clear action and outcome, and
- not be advanced on behalf of external third parties that may seek to use the NGA to apply pressure to Board members or to gain national political exposure for positions that are not directly relevant to the work of, or in the national interests of, local government.

Once submitted, motions will be reviewed by the ALGA Board's NGA Sub-Committee as well as by state and territory local government associations to determine their eligibility for inclusion in the NGA Business Papers. When reviewing motions, the sub-committee considers the importance and relevance of the issue to local government. It is noted that motions should not be prescriptive in directing how the matter should be pursued. Any motion deemed to be primarily concerned with local or state issues will be referred to the relevant state or territory local government association, and will not be included in the Business Papers.

To assist in facilitating an efficient and effective debate, motions that cover similar matters will appear grouped together in the Business Papers and the matter will be debated only once with the lead or strategic motion being the one debated.

Motions that are agreed to at the NGA become Resolutions of the NGA. These Resolutions are then considered by the ALGA Board when setting national local government policy, when the Board is making representations to the Federal Government at Ministerial Councils, during meetings and in ALGA publications. The ALGA Board is not bound by any Resolution passed at the NGA.

The following information will be required:

#### Motion

**Text of the Motion** 

#### National Objective

Why is this a national issue and why should this be debated at the NGA? Maximum 100 words

#### Summary of Key Arguments

**Background information** 

Supporting arguments

Maximum of 300 words (additional information should be provided as speaking notes to the council representative who will move the motion at the NGA)

#### Declaration

The motion must be endorsed by Council.

To assist Council in preparing motion's a Discussion Paper has been prepared and is shown at **Attachment G.** 

Motions must be submitted by 22<sup>nd</sup> April 2016. Council may wish to consider:

- 1. Return annual indexation to Financial Assistance Grants and increase the total funding pool to restore pre-indexation levels.
- 2. Make the Roads to Recovery Program permanent.
- 3. Constitutional recognition of Local Government to ensure there is no legal impediments to direct fiscal transfers to Local Government authorities.

#### **KEY ISSUES:**

As described within the report.

#### **CONCLUSION:**

The National General Assembly provides Council with the opportunity to raise policy issues in regards to the national agenda.

#### **COUNCIL IMPLICATIONS:**

# 1. Community Engagement/ Communication (per engagement strategy)

Ni

#### 2. Policy and Regulation

Approval arrangements for Councillors attending conferences and for insurance purposes must be authorised by manner of a formal resolution by Council.

#### 3. Financial (LTFP)

Costs per delegate are estimated to be Registration Fees \$929, accommodation \$250 per nights and air travel at \$600.

#### 4. Asset Management (AMS)

Nil

# 5. Workforce (WMS)

Nil

# 6. Legal and Risk Management

Council's formal resolution for the attendance of any delegate is required for insurance purposes whilst the representatives are performing bona fide Council duties.

#### 7. Performance Measures

Nil

#### 8. Project Management

Nil

Prepared by staff member:

Acting General Manager

# 11. REPORTS FROM THE ENVIRONMENT, DEVELOPMENT & INFRASTRUCTURE COMMITTEE

**Department:** 

Infrastructure & Regulation

Reference:

Item 1

Subject:

11.1 Development Approvals and Refusals for February 2016

Submitted by:

Owen Johns - Acting Director of Infrastructure & Regulation

Attachments: Nil

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Goal:

2.1 An attractive environment for business, tourism and industry

Strategy:

2.1.4 Implement tools to simplify development processes and encourage quality

commercial, industrial and residential development

Action:

2.1.4.1 Assess and determine regulatory applications, including development applications, complying development certificates, construction certificates, Section 68 certificates,

Bushfire Attack Level (BAL) Certificates, and Conveyancing Certificates

#### **SUMMARY:**

The following details the development approvals issued by Council and by private certification for February 2016 for the entire local government area. A listing of development applications outstanding with a status as at the end of February 2016 has also been provided.

For information purposes a summary of the development values is provided from January 2006 until the end of February 2016. Similarly, a summary of the number of dwellings approved within the local government area from 1 January 2000 until the end of February 2016 is provided.

The number of applications lapsing in July 2016 is also listed for information purposes.

#### COMMITTEE'S RECOMMENDATION:

That Council receive and note the development approvals and refusals for February 2016.

#### **OFFICER'S RECOMMENDATION:**

That Council receive and note the development approvals and refusals for February 2016.

#### **REPORT:**

# **Development Applications**

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Development Application Number	Applicant	Property	Development
DA-55-2015-2	Ms L McGarry	PO Box 7150 NEMSC 2348	Modification to New Dwelling
DA-66-2015	Mr M & Mrs A Harrison	68 Quartz Gully Road, Uralla	Dwelling and Garage
DA-72-2015-2	Mr R Anderson	6 Thunderbolts Way, Uralia	Modification – Dwelling & Garage
DA-4-2016	Mr M & Mrs A Harrison	29 Uralla Street, Uralla	Detached Carport
DA-5-2016	Mr M Wallace	259 Thunderbolts Way, Rocky River	Bathroom Extension
DA-6-2016	Mr L Jacques	43 Panhandle Road, Uralla	Shed
DA-7-2016	Defence Models & Graphics Pty Ltd	51 Bridge Street, Uralla	Signage
DA-9-2016	Mr V Froome	17 Fitzroy Street, Uralla	Garage
DA-10-2016	Picton Bros Spanline	39 King Street, Uralla	Free Standing Gable Pergola

Refusals: Nil

DAs Withdrawn: Nil

# **Comparison to February 2015:**

February 2015:

\$7,500.00 February 2016:

\$298,430.00

Year to date:

\$758,500.00 Year to date:

\$313,094.00

(Calendar Year)

(Calendar Year)

# **Development Applications Outstanding**

Application Number	Applicant	Property	Development	Status					
DA-3-2016	New England North West Planning Services	14 Salisbury Street, Uralla	Multi Dwelling Housing, 3 Units Stage 1, Strata Stage 2	Under Assessment					
DA-8-2016	New England Surveying & Engineering	13 Stringybark Ridge Road, Invergowrie	4 Lot Staged Subdivision	Awaiting RFS					
DA-11-2016	LDJD Investments	16 Bendemeer Street, Bundarra	Alterations & Additions to Hotel	Under Notification					
				Total: 3					

# Construction Certificates

#### Approved:

Applicant	Property	Construction
Mr M & Mrs A Harrison	68 Quartz Gully Road, Uralla	Dwelling and Garage
Mr M & Mrs A Harrison	29 Uralla Street, Uralla	Detached Carport
Mr M Wallace	259 Thunderbolts Way, Rocky River	Bathroom Extension
Picton Bros Spanline	39 King Street, Uralla	Free Standing Gable Pergola
	Mr M & Mrs A Harrison Mr M & Mrs A Harrison Mr M Wallace	Mr M & Mrs A Harrison 68 Quartz Gully Road, Uralla Mr M & Mrs A Harrison 29 Uralla Street, Uralla Mr M Wallace 259 Thunderbolts Way, Rocky River

Refused: Nil

# **Issued by Private Certifier:**

Application Number	Applicant	Property	Construction
CC-50-2015	Mr M Doran	Unit 2, 48 East Street, Uralla	Duplex Unit 2
CC-6-2016	Mr L Jacques	43 Panhandle Road, Uralla	Shed
	1.55.11.50	Monthly Estimated Value of A	Approvals: \$255,000.00

# Complying Development Applications

Approvals: Nil Withdrawal: Nil

# **Issued by Private Certifier:**

Application Number	Applicant	Property	Development
CDC-2-2016	Mr M Williams	8 Gostwyck Street, Uralla	Dwelling Additions
		Monthly Estimated Value	

# Comparison to February 2015:

February 2015:

\$234,500.00 February 2016:

\$7,000.00

Year to date:

\$1,078,500.00

Year to date:

\$17,500.00

(Calendar Year)

(Calendar Year)

# Calendar Year Development Values

Year	Total Development Value \$	Average Development Value \$	Development Application Value \$	Complying Development Value \$
2006	6,310,059	42,349	6,310,059	
2007	7,211,361	44,515	7,211,361	-
2008	9,155,533	50,030	7,393,239	1,762,294
2009	9,290,046	72,016	5,749,162	3,540,884
2010	10,586,972	86,073	5,958,887	4,628,085
2011	6,584,483	53,101	3,449,607	3,134,876
2012	11,390,780	102,620	6,158,718	5,232,062
2013	9,259,318	91,676	4,678,720	4,580,598
2014	8,246,689	61,542	5,657,845	2,588,844
2015	9,387,065	86,917	7,230,198	2,156,867
2016	330,594	110,198	313,094	17,500

2016 to date

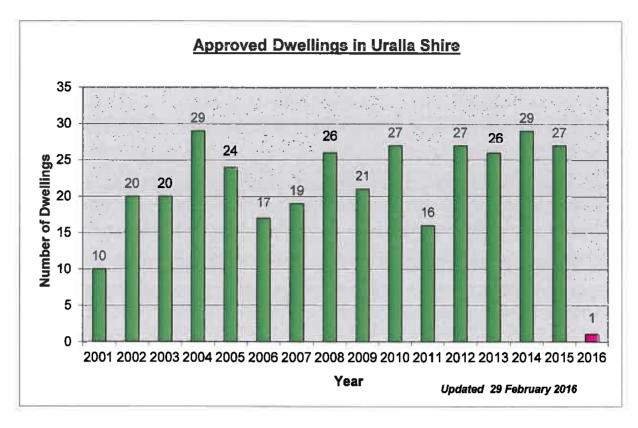
# Financial Year Development Values

Year	Total Development Value \$	Average Development Value \$	Development Application Value \$	Complying Development Value \$
2005-2006	6,090,640	39,808	6,090,640	· ·
2006-2007	6,302,833	38,668	6,302,833	
2007-2008	8,128,806	52,444	8,128,806	- 2
2008-2009	8,095,812	61,332	4,588,050	3,507,762
2009-2010	12,395,113	77,469	7,121,590	5,273,523
2010-2011	8,212,500	73,986	5,023,347	3,189,153
2011-2012	5,986,330	53,449	3,667,764	2,318,566
2012-2013	12,339,996	101,983	6,100,857	6,239,139
2013-2014	8,296,829	76,118	4,653,404	3,643,425
2014-2015	9,779,535	109,917	6,392,261	3 <u>,</u> 387,274
2015-2016	5,074,921	76,893	4,442,354	632,567

2015-2016 to date

# Lapsing Applications

The review on expiring development and complying development applications has been carried out for those applications lapsing during August 2016. In August 2011 eleven (11) applications were approved, with three (3) applications identified as possibly not commencing as at the end of February 2016.



#### **KEY ISSUES:**

- Development Applications approved by Council for February 2015 \$298,430
- Development Applications refused by Council for February 2015 0
- Development Applications withdrawn by Applicant for February 2015 0
- Outstanding Development Applications as at 31 February 2015 3
- Construction Certificates approved by Council for February 2015 –4
- Construction Certificates refused by Council for February 2015 0
- Construction Certificates issued by private certification for February 2015 –2
- Complying Development Applications approved by Council for February 2015 0
- Complying Development Applications refused by Council for February 2015 0
- Complying Development Applications issued by private certification 1
- Total Development Value for 2015 as at 31 February 2015 \$330,594
- Average Development Value for 2015 as at 31 February 2015 \$110,198
- Development Application Value for 2015 as at 31 February 2015 \$313,094
- Complying Development Application Value for 2015 as at 31 February 2015 \$17,500
- Applications lapsing in April 2016 that may not have commenced 3
- Approved dwellings as at 31 February 2015 1

#### **COUNCIL IMPLICATIONS:**

#### 1. Community Engagement/ Communication (per engagement strategy)

The Development Approvals and Refusals for February will be placed in the next available newsletter and uploaded to the Uralla Shire Council website.

#### 2. Policy and Regulation

Environmental Planning & Assessment Act, 1979. Environmental Planning & Assessment Regulations, 2000. 3. Financial (LTFP)

Nil

4. Asset Management (AMS)

Ni

5. Workforce (WMS)

Nil

6. Legal and Risk Management

Nil

7. Performance Measures

Ni

8. Project Management

Nil

Prepared by staff member: Administration Officer

TRIM Reference Number: U12/168

Approved/Reviewed by Manager: Director Infrastructure & Regulation

Department: Infrastructure & Regulation

Department: Infrastructure & Regulation

Reference: Item 2

Subject: 11.2 Works Progress Report to 29 February 2016

Submitted by: Owen Johns – Acting Director of Infrastructure & Regulation

Attachments: Nil

### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Goal: 2.3 A safe and efficient network of arterial roads and supporting infrastructure; and

town streets, footpaths and cycleways that are adequate, interconnected and maintained

Strategy: 2.3.1 Provide an effective road network that balances asset conditions with available

resources and asset utilisation

Action: 2.3.1.1 Undertake bitumen maintenance program in line with established service levels and

intervention points

2.3.1.5 Undertake maintenance grading program in line with established service levels and

intervention points

#### **SUMMARY:**

The purpose of this report is to inform Council of the works that have been completed or progressed for the previous month.

#### **COMMITTEE'S RECOMMENDATION:**

That the report be received and noted for the works completed or progressed February 2016.

#### OFFICER'S RECOMMENDATION:

That the report be received and noted for the works completed or progressed February 2016.

#### **BACKGROUND:**

Council is kept informed on the progress of maintenance and construction works within the Shire.

#### **REPORT:**

# 1. Main Road Maintenance

MR73 Thunderbolts Way North Patching, Heavy Patching, Guide posts,

and South Shoulder Mowing

MR124 Bundarra Road Patching, Heavy Patching Guide posts,

**Shoulder Mowing** 

MR132 Barraba Road Maintenance

# 2. Sealed Roads Maintenance

Uralla Streets Patching
Bundarra Town Area Patching

Invergowrie Area Patching, Shoulder Mowing Kentucky/Wollun Area Patching, Shoulder Mowing

Sealed Rural Roads Patching, Shoulder Mowing

# 3. Unsealed Roads Maintenance

Grading

Old Kingstown Road Grading and culvert maintenance Hardens Road Graded and culvert maintenance

Retreat Road Graded
Stonybatter Road Graded
Mihi Road Graded
Linfield Road Graded
Dwyers Range Road Graded
Gostwyck Road Graded

Gostwyck Road Re-gravelled 3.4km
Bingara Road Culvert maintenance

4. Construction Crew

MR73 Thunderbolts Way Abington Creek Bridge. Bridge construction

completed.

Pavement stabilisation and bitumen sealing

at three locations.

Bergen Road Continue reconstruction 3.1km to 5.1km

5. Bridge / Sign Crew

Uralla Concrete footpath repairs Bridge, Hill and

Queen Streets.

King Street Cycleway, commence construction Maitland Street to railway

bridge.

6. Town Area

Uralla General maintenance

# **KEY ISSUES:**

 Maintenance grading and construction works are being severely restricted due to the drought conditions and water not being available for road works in many areas.

#### **COUNCIL IMPLICATIONS:**

1. Community Engagement/ Communication (per engagement strategy)
Nil

### 2. Policy and Regulation

Nil

#### 3. Financial (LTFP)

In accordance with budget

# 4. Asset Management (AMS)

In accordance with asset management plan

# 5. Workforce (WMS)

Council staff and contractors

# 6. Legal and Risk Management

Maintaining Council assets to minimise legal and risk exposure.

#### 7. Performance Measures

Works completed to appropriate standards

# 8. Project Management

Manager Infrastructure and Works and Overseer

Prepared by staff member: Manager infrastructure & Works

Approved/Reviewed by Manager: Interim Director Infrastructure & Regulation

Department: Infrastructure & Regulation

Attachments: Nil

Department: Infrastructure & Regulation

Reference: Item 3

Subject: 11.3 Works Planning Report March 2016

Submitted by: Owen Johns – Acting Director of Infrastructure & Regulation

Attachments: Nil

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Goal: 2.3 A safe and efficient network of arterial roads and supporting infrastructure; and

town streets, footpaths and cycleways that are adequate, interconnected and maintained

Strategy: 2.3.1 Provide an effective road network that balances asset conditions with available

resources and asset utilisation

Action: 2.3.1.1 Undertake bitumen maintenance program in line with established service levels and

intervention points

2.3.1.5 Undertake maintenance grading program in line with established service levels and

intervention points

#### **SUMMARY:**

The following works are proposed to be carried out or continued in the next month.

#### COMMITTEE'S RECOMMENDATION:

That the report be received and noted for the works planned for March 2016.

#### **OFFICER'S RECOMMENDATION:**

That the report be received and noted for the works planned for March 2016.

#### **BACKGROUND:**

Council is informed of the planned maintenance and construction works within the Shire.

#### **REPORT:**

1. Main Road Maintenance

Bitumen patching
Guide posting
Sign maintenance
Shoulder mowing

2. Sealed Roads Maintenance

Bitumen patching Guide posting Shoulder mowing

3. Unsealed Roads Maintenance

Bundarra Area Grade Kentucky Area Grade Gostwyck Area Grade

4. Bridge/Sign Crew

Walcha Council Bridge maintenance

King Street Shared path Maitland Street to Railway

Woodlands Road Install pipe culvert

5. Construction

Bergen Road Continue reconstruction 3.1km to 5.1km

6. Town Works

Routine maintenance

#### **COUNCIL IMPLICATIONS:**

1. Community Engagement/ Communication (per engagement strategy)

Nil

2. Policy and Regulation

Nil

3. Financial (LTFP)

In accordance with budget

4. Asset Management (AMS)

In accordance with asset management plan

5. Workforce (WMS)

Council staff and contractors

6. Legal and Risk Management

Maintaining Council assets to minimise legal and risk exposure.

7. Performance Measures

Works completed to appropriate standards

8. Project Management

Manager Infrastructure and Works and Overseer

Prepared by staff member: Manager Infrastructure & Works

Approved/Reviewed by Manager: Interim Director Infrastructure & Regulation

Department: Infrastructure & Regulation

# Ordinary Council Meeting Business Paper - Page | 31

Department:

Infrastructure & Regulation

Reference:

Item 4

Subject:

11.4 Draft Management Plan for Wooldridge Fossicking Reserve

Submitted by:

Stephanie McCaffrey - Environmental Management Coordinator

Attachments:

H. Draft Management Plan for the Wooldridge Fossicking Reserve

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Objective:

3.1 To preserve, protect and renew our beautiful natural environment

Strategy:

3.1.4 Protect and maintain a health catchment

Action:

3.1.4.3 Develop a Management Plan for the Wooldridge Fossicking Reserve

#### **SUMMARY:**

Increasing visitor numbers, the ecological value of the site, and the need to manage costs and liability comprise the rationale for developing a management plan for Wooldridge Fossicking Reserve.

This report presents a draft Management Plan for the site and asks that Council determine whether they wish to exhibit it for a period of community consultation.

#### COMMITTEE'S RECOMMENDATION:

That the report be received and noted and that the Draft Management Plan be approved for public exhibition for 28 days.

#### OFFICER'S RECOMMENDATION:

That the report be received and noted and that the Draft Management Plan be approved for public exhibition for 28 days.

#### **BACKGROUND:**

The Wooldridge Fossicking Reserve is located six kilometres west of Uralla and forms part of the historical gold mining precinct adjacent. The Reserve (Crown Reserve No. R91185) was gazetted for Public Recreation on 7 July 1978.

The Reserve is an important environmental asset and potentially the site of an endangered ecological community. Vegetation in the Reserve is in good condition and there are no soil erosion issues (beyond track and camp site maintenance). Weeds occurring outside of the creek are constrained in their distribution. It is feasible for weeds to be eliminated from the Reserve outside of the creek. It is not possible to eliminate weeds from within the creek given the presence of weeds on public and private land upstream of the site.

The scenic and environmental quality of the Reserve, the mix of a creek with permanent water flows and bushland, provides a peaceful and varied setting for the following activities:

- Fossicking for gold and precious gems.
- Picnicking, fishing, swimming, walking (including walking dogs).
- Environmental and heritage education (e.g. school excursions).

- Bird watching.
- Photography.
- Camping.

An unknown number of overnight campers and day visitors frequent the Reserve. Camping in the Reserve is free. On many, perhaps most nights of the year, there are tourists camped by the river. Many of them contribute to Uralla's economy by buying provisions or visiting other tourist attractions.

Facilities at the Reserve are basic but well maintained by Council. Two campsites have toilets, bins and picnic tables. Tracks around the Reserve need maintaining and control should be exercised to prevent unplanned development of too many tracks. Grading and drainage management work is needed at the larger camp site in order to prevent further deterioration of tracks and camp grounds.

Increasing visitor numbers, the ecological value of the site and developing a framework to attract ongoing funding for management comprise the rationale for developing a management plan.

#### **REPORT:**

Since 1978 (when the Reserve was entrusted to Council for management) new legislation covering the roles and responsibilities of Councils, Crown Lands, and management of the environment has been introduced or changed. For example, Councils now have an obligation to protect native vegetation on land under their care and control (as per the Native Vegetation Act 2003) and to control weeds (Noxious Weeds Act 1993). A management plan provides the framework for this to occur.

The intent of placing land into management through the Reserve Trust system allows a mechanism for community participation in defining the values associated with the Reserve and gives them a say in the decision making process around that land. Placing this Management Plan onto public exhibition allows for public consultation.

Council's aim is to balance expectations of use by the public with the accepted values of the Reserve. Certain activities are incompatible with the values of the ecological and passive recreational value of the Reserve. Quad and motorbike riding off track through native vegetation is a prime example. A Management Plan provides one means through which Council can determine those activities that will and will not be compatible with managing the Reserve to protect its values.

The need to consolidate information about the Reserve and clearly stating what, why, how and by whom the values of the Reserve are being managed serves a practical purpose and allows us to record historical, social, and environmental information to inform good governance practice.

#### **KEY ISSUES:**

1. Ongoing costs associated with managing the Reserve: A Management Plan assists in tracking spending at the Reserve. The existence of a plan will support ongoing requests for funding from Crown Lands and other agencies.

#### **CONCLUSION:**

The Draft Management Plan is accepted and referred to Council for exhibition.

#### **COUNCIL IMPLICATIONS:**

#### 1. Community Engagement/ Communication (per engagement strategy)

To be determined by Council.

#### 2. Policy and Regulation

The Management Plan will be the responsibility of the Department if Infrastructure and Regulation.

#### 3. Financial (LTFP)

The Management Plan will track spending at the Reserve. The existence of a plan supports Council's request for funding from Crown Lands.

#### 4. Asset Management (AMS)

Reserves are currently not included in Asset Management Planning.

#### 5. Workforce (WMS)

Implementing the plan involves staff in the Bush Regeneration Team and Parks and Gardens. Both work crews already have a schedule of works they undertake in the Reserve. The works outlined in this plan does not constitute additional work for Parks and Gardens.

#### 6. Legal and Risk Management

A Management Plan framework assists Council in articulating their requirements as a Reserve Trustee.

#### 7. Performance Measures

Will be built into the plan through specific project works.

#### 8. Project Management

Provided through the Department if Infrastructure and Regulation.

Prepared by staff member: Stephanie McCaffrey

Approved/Reviewed by Manager: Owen Johns

Department: Infrastructure and Regulation

Department: Infrastructure & Regulation

Reference: Item 5

Subject: 11.5 Update Z-NET Beyond the Blueprint

Submitted by: Stephanie McCaffrey - Environmental Management Coordinator

Attachments:

Nil

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

**Objective:** 3.2 Maintain a healthy balance between development and the environment

3.3 Reduce, recycle and reduce wastage

Strategy: 3.2.2. Educate the community about sustainable practices in the home, at work and in

public places

3.3.5 Identify technologies in Council's facilities, infrastructure and service delivery to

reduce our ecological footprint

Action: 3.3.5.1 Engage and collaborate with the Uralla ZNET project through participation on the

Community Reference Group

#### **SUMMARY:**

The purpose of this report is to provide an update for the Council regarding progress with the Z-NET Uralla project.

#### **COMMITTEE'S RECOMMENDATION:**

That the report be received and noted.

#### OFFICER'S RECOMMENDATION:

That the report be received and noted.

#### **BACKGROUND:**

The Zero Net Energy Town (Z-NET) Blueprint was released publically by the Minister on 6 October 2015 at a media event in Uralla (at McCrossin's Mill). The Blueprint (which is a case study with Uralla as the subject) sets out to establish the degree to which it is possible to switch the Shire's stationary energy supply to alternative and renewable sources, while remaining on the grid. The Blueprint focuses on electricity, gas and wood use within the Shire. That is, it does not take transport energy into consideration.

The approach of the Blueprint was to examine what is technically, practically and financially feasible given currently available technologies, while being desirable to the community in changing to alternative and renewable energy resources. Options for switching to alternative and renewable energy sources need to be least cost and competitive with current sources of energy in respect to the price, quality, reliability and security of supply. The logic of the approach is to ensure that those actions which have least cost and the most benefit are taken first.

A consortium of agencies led by the Moreland Energy Foundation Limited has undertaken the necessary research and consultation with the Uralla Community. The Z-NET project was conceived, and the funding secured, by collaboration initiated within the New England Region. Starfish Enterprises managed the project.

#### **REPORT:**

The Z-NET Uralla project has progressed markedly in the past few weeks, measured by the following events:

- The group is now auspiced by the Uralla Neighbourhood Centre Incorporated.
- Saturday 5 March: Election of the Z-NET Uralla Executive Committee. Council's Environmental Management Coordinator was elected as an 'Ordinary' member of this Committee.
- Saturday 5 March: formal commencement of project work in the areas of communications, business, household and firewood projects.
- On 11 March the Hon. Adam Marshall announced that the group has been awarded a
  package of funding (the Z-NET Uralla Beyond the Blueprint package) from the Office of
  Environment and Heritage. This funding will cover the expenses of hiring a Coordinator to
  support the local group and those localities around the State wishing to become Z-NET
  towns. The package includes \$20,000 for Z-NET Uralla projects. Project design for the funds
  is underway.
- Public awareness and engagement in Z-NET Uralla is growing. The group will be present at the Seasons of New England market on March 19; the Convenor for the group has been invited to speak at a number of community engagements over the coming months. While the Environmental Management Coordinator has been invited to take part in panel discussion at the Renewable Cities Forum in Sydney on June 1 and 2, and to give a presentation to a Namoi Regional Organisations of Councils meeting later this year.

#### **COUNCIL IMPLICATIONS:**

1. Community Engagement/ Communication (per engagement strategy) N/A

2. Policy and Regulation

N/A

3. Financial (LTFP)

N/A

4. Asset Management (AMS)

N/A

5. Workforce (WMS)

N/A

6. Legal and Risk Management

N/A

7. Performance Measures

N/A

8. Project Management

N/A

Prepared by staff member:

Stephanie McCaffrey

Approved/Reviewed by Manager:

Owen Johns

Department:

Infrastructure and Regulation

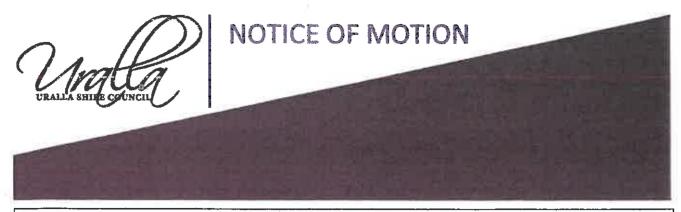
# 12. MOTIONS ON NOTICE

Item 1 – Cr L Cooper:

12.1 Appointment of Interim General Manager (Refer to Confidential Business)

Item 2 – Cr K Ward:

12.2 Allocation of Administration Overheads to Capital Projects



Department:

Notice of Motion

Submitted by: Reference:

Cr. Kevin Ward Item Number

Subject:

Allocation of Administration Overheads to Capital Projects.

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Objective:

Council is operated efficiently and effectively.

Strategy:

Operate in a financial and sustainable manner.

Action:

a) Review, revise and maintain Council's long term financial plan

b) Complete quarterly budget review statements in-line with statutory requirements.

# **SUMMARY:**

The purpose of this report is to have Council, in meeting, consider change in accounting practice from treatment of administrative overhead expense as a period cost to a component of capital expense for own constructed assets.

# **COUNCILLOR'S RECOMMENDATION:**

# That

- 1. The Chief Accounting Officer prepare a report to Council on the rationale for the change of accounting treatment of administrative overhead expense as a period cost to a component of capital expense for own constructed assets, using the construction of the Emu Crossing Bridge as an example.
- Council continue the previous treatment of administrative overheads, other than wages on-costs and identifiable costs of supervision, until Council approves the change in Significant Accounting Policies in respect to infrastructure, Property, Plant and Equipment (I.P.P and E.).

# **BACKGROUND:**

The Uralla Shire Council has in the past accounted for administrative overheads on capital expenditure and own constructed assets as a period cost and not included as a component of capital cost. Council budgeted an allocation of each of Administration, Engineering and Plant Surplus (Deficit) costs to an activity on the basis of a divisor [of Operating Expenditure less Interest paid plus Capital Expenditure less Loan Principal repayment]. The resultant calculation of the charge became a budget allocation to an operational cost number for estimates and at the end of the financial year charged to an operational cost number as a period cost.

The budget supporting document of Volume 4 of the 2008/2009 Management Plan (pages 93 to 95) are attached as an illustration of the methodology used. ATTACHMENT A

A worksheet summarising the calculation of the budget allocations in 2013/2014 and 2014/2015 for administrative overheads for the Emu Crossing Bridge is attached. ATTACHMENT B

#### **REPORT:**

At the February meeting, during an explanation of the Note 1 in the Capital Budget Review Statement in respect to a budget adjustment of \$480,631 for Emu Crossing Bridge budget, the Chief Financial Officer stated that the Emu Crossing Bridge cost was some \$4.7 million and that budget had been \$4.1 million. This indicated a cost blowout of some \$600,000.

Part of the explanation was that there was no budget for the Emu Crossing Bridge in 2015/2016 and that the cost now stood at \$720,512 after the inclusion of \$315,000 for administration overheads. It was further indicated that the budgets had been prepared without administration overheads and that this charge was now being calculated. This \$315,000 appears to have been calculated and charged in the current 2015/2016 year, although much of it relates to the 2013/2014 and 2014/2015 year.

The Roads and Marine Services: Financial Arrangement with Council for Road Management - August 2014 **ATTACHMENT C** on page 4 states in response to the question: Can overheads be charged against the grant? stated "Only overheads for supervision and wages on-costs are allowable charges against the grants."

The Uralla Shire Council's Significant Accounting Policies, included in the Annual Financial Statements to 30 June 2015 - (i) Infrastructure, Property, Plant and Equipment (I.P.P. and E.), in respect to initial recognition of I.P.P. and E. assets states "On initial recognition, an asset is measured at its fair value, plus all expenditure that is directly attributable to the acquisition". This policy makes it hard to justify the capitalisation of administration overhead, which cannot be considered to be directly attributable to the acquisition.

It would appear that \$315,000 has been charged to the Emu Crossing Bridge costs in this current financial year. However it would appear the no recognition has been made of the reduction of administrative overheads to other activities that flows from transferring period costs to capital. An amount of no less than \$315,000 should have been reduced from administrative costs(organisational Services); unless the \$328,000 adjustment has already been adjusted.

The non-adjusting for the \$315,000 in the Income and Expenses Quarterly Budget Review Statement has lead to the reporting of a Budget Blowout in the Armidale Express. An explanation of whether or not the administration charges to Infrastructure and Regulation Activity specifically and across the board is needed to completely understand what has occurred.

# **KEY ISSUES:**

- There is proposed to be a significant change to a long standing accounting treatment of capitalisation of own constructed assets.
- Council's Significant Accounting Policies will need to reflect any change.
- Councillors need to be included in the decision to make a change.

# **CONCLUSION:**

It is my recommendation that the conservative accounting practice of charging administrative overheads as a period cost be continued and before any change occurs that the Chief Financial Officer explain the change in accounting treatment of administrative overheads he has implemented as it has a significant effect on the bottom line of the Council's operations. Even though transferring of period costs to capital has the effect of improving Council's bottom line it is not in tune with this Council's conservative accounting practices of the past.

#### **COUNCIL IMPLICATIONS:**

# 1. Community Engagement/ Communication (per engagement strategy) n/a

# 2. Policy and Regulation

Uralla Shire Council Significant Accounting Policies - (i) Infrastructure, Property, Plant and Equipment (I.P.P. and E.).

Roads and Marine Service - Transport: Financial Arrangements with Council for Road Management. Local Government Code of Accounting practice and Financial Reporting (Guidelines).

Australian Accounting Standards, and

Local Government Act 1993

# 3. Finandal (LTFP)

Long term financial plans would need to be re-casted to reflect such a significant change in accounting treatment, if adopted.

# 4. Asset Management (AMS)

The addition of overheads as a component of the own constructed asset costs would require significant increases in depreciation, the costs of replacement will impact upon calculations of impairment of road assets.

# 5. Workforce (WMS)

n/a

# 6. Legal and Risk Management

An allocation of 10% administrative overhead to own constructed assets run the risk of a qualification from Council's Auditors in respect to the value of Infrastructure, Property, Plant and Equipment (I.P.P. and E.).

Inclusion of 10% overheads into own constructed I.P.P. and E may improperly adversely impact on comparison to contracting out tenders.

One sided charges of administrative overheads in capital, without the corresponding credit budget adjustment to operating costs, lead to bad publicity (as the Armidale Express front page of Wednesday 16 March 2016) and adverse influences in our defence against mergers.

# 7. Performance Measures

n/a

# 8. Project Management

n/a

Councillor

Approved/Reviewed by Manager:

**Insert Name** 

Department:

Insert Name

Attachments:

List and number all attachments

Spelle Ci Daphne Field

Main! Kevin WARZ

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Adopted Budget

1 of 3

2 of 3

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Plant Operation office)  Mailland Park Bridge (no administration as room not be constructed)	د		127	1,273,000 1,273,000		-102,000 1,200,000	2 8 8 8 8 8		-284.117	-1.376,000	-1,659,117
interest and processed payments	<b> </b>	-	Ι,					П	1,781,664	1,316	1,782,940
Total	13,257,474		1	П		0 15,234,731	121	П			
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Transfer to Reserve	•				j	•	<u>.</u>	_	i	r 1	11.7
Allocated Corporate Support						<b>3. Q</b>	2.0	Γ			
	13,257,474	4 1,900,198	123,038 4,210,244		205,813		<u> </u>				
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	Operation		Capital	ŀ	Repayment Transfer to	1	-		Administration charges distributed	rgas distribut	1
4.2 Aned & DesHarl Reverse	Sunitared		Depreciation interest paid Expenditure	Siture Principal	pai Roserva	Tola	×	Н	Contribution	charged	to be raised
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		3.500				217		1 85%	21,080	18.136.00	
	<b>89</b> ,597					8			8,2488	8,097 00	
TCSO Runal & Respuis	55.725	Ų c					55.725		5,307	5,979 00	
TCSO. CACP - Memetresm	3	11,000				<b>SE</b>		- A-C-0-1	87,789	72,816 QC	
TCSO CACP Aburginal						310		916	15, Tel	32,538.00	
TCSO: National Attended Care		5 7				3 2	73,747		7.148	6,065 00	
TCSO Episodie Case Management		01							• [		
_	54,730	•				复	54,790	40	5,301	5,745.00	
KADS Regional Office		_				<u>.</u>		ğ			
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traction .				5		ĺ	,-	<b>[</b>		0	
	2,651,814	49,100	0	o.	0	0 2.832.711		22 14%	254.984	259.672 00	



Base for Allocation of Administration, Engineering and Plant	Surplus (Deficit) to other Pr	rincipal Activities
2013/2014		
Operating Expenditure	03280.0350/0545	142,701
Less: Interest included	03280.0350.0702	-23,671
Plus: Capital Expenditure	7280.0745.****	855,306
Multiplier		974,336
Overhead Allocation	03280.0980.0980	174,464
Allocation Percentage		17.90594%
Emu Crossing Bridge Budget in Capital Expenditure		550,000
Emu Crossing Bridge overhead allocation		98,483
2014/2015 Operating Expenditure	03280.0350/0545	154,969
Less: Interest included	03280.0350.0702	-22,966
Plus: Capital Expenditure	7280.0745.****	3,500,000
Multiplier		3,632,003
Overhead Allocation	03280.0980.0980	467,877
Allocation Percentage		12.88207%
Emu Crossing Bridge Budget in Capital Expenditure		3,500,000
Emu Crossing Bridge overhead allocation		450,872
Emu Crossing Bridge Budgeted Costs:		
From Adopted Detailed Budget Estimates 2013/2014 Bridges Capital budget (Emu Crossing Bridge Portion)	03280.980.560	550,000
Bridges period cost for overhead (see above)	03280.0980.0980	98,483
From Adopted Detailed Budget Estimates 2013/2014 Bridges Capital budget (Emu Crossing Bridge Portion)	03280.980.560	3,500,000
Bridges period cost for overhead (see above)	03280.0980.0980	450,872
Total budgeted cost		4,599,355
<del>-</del>		

<sup>1</sup> Line 17 page 55 of Detailed Budget Esi mates in Part 5 of the 2013/2014 Annual Operai onal Plan
2 Capital Works: Bridges - page 52 of 75 - Part 4 of the 2015/2016 Annual Operai onal Plan

Rootpaths Revenue 8,000, Capital Grants Received 8,000	- 31,330  Depreciation & Overheads / Internal Charges - 31,330  Overheads / Internal Recharges - 31,330	Mic/Obs/Mont General Maintenance Capital Works 31,330 Bus Shelters	Depreciation & Overheads / Internal Charges 8,026 Depreciation 265,314 76,435 Overheads / Internal Recharges 489,900 139,165 439,631 Bus Shelters Revenue Grants & Subsidies Recurrent	Capital Works - Bridge & Culvert Capital Works 64,566 168,000 6,000 198,434 52,000		Budget Sub Account 2013-14. Bridges Bridges Grants & Subsidies Recurrent 32,000 32,000
1300 RTA Contributions	Transfer to Capital	3250 Materials & Consumables 7250 Materials & Consumables	-	Salaries Wages Contractors Other External Services Freight Delivery Materials Purchased Inventory Issued From Store Plant Hire - Internal Usage	General Asset Insurance Interest Payments Bank Loans Principal Repayments Principal Repayment Offset Wages Overtime Contractors Materials & Consumables Inventory Issued From Store Plant Hire - Internal Usage	Activity Account 1280 State Grants & Subsidies RTA Block Grant
01300.0135.0179	Bus Shelters Total Working Plan 03290.0980.0560 Eus Shelters Total Working Plan	03290,0500,0506 07290,0700,0506	Bridges Total Working Plan 03280.0680.0745 03280.0680.0748 03280.0980.0980 03280.0980.0560 Bridges with Internal items	07280.0745.0300 07280.0745.0301 07280.0745.0401 07280.0745.0410 07280.0745.0410 07280.0745.0412 07280.0745.0506 07280.0745.0507	03280.0350.0632 03280.0350.0702 03280.0350.0945 03280.0350.0946 03280.0545.0301 03280.0545.0302 03280.0545.0401 03280.0545.0506 03280.0545.0506	01280.0135.0171 3 01280.0115.0180 3
8,570 8,570			812,588 62 8,515 515 281,471 16,471 26 179,667 286,180 46 3,500,000 20,75 6,030,316 2,75 2,417,738 2,13	122,956	1,438 0 22,966 2 8,839 6,644 6 58,834 6,644 6 20,900 2 11,7383 2,617 2 145,709 2	Forward Amendments Budget satimates 3,000,000 3,000,000 3,000,000 33,120 3,033,120 3,033,120
8,570   8,570			8,000 265,000 487,877 381,830 2,759,123 2,197,274	116,725 141,576 500,000 returnats to contracts 100,000 returnats to contracts 5,000 returnats to contracts 2,322,044 materials to contracts 64,655 64,655 250,000	1,438 22,966 8,839 8,839 65,477 20,000 <u>trajerials to contracts</u> 24,556 <u>materials to contracts</u> 20,000 154,969	3,000,000 33,120

Does no		.00,00	Sur Services of the services o	, ve4		107,024
•	. 110.182	108 854	Enothaths Total Working Plan	Foot		104 500
Wages from Road crew	5,912 13,905 17,000 20,909 10,000 14,524 49,339	7,994 37,909 4,524 50,427	07300.0760.0301 07300.0760.0506 07300.0760.0970	Wages Materials & Consumables Plant Hire - Internat Usage	Foolpath Capital Works	7,746 35,701 4,392 47,839
	2,416 45,873 1,178 22,073 69,124	43,456 1,178 22,073 66,707	03300.0560.0301 03300.0560.0506 03300.0560.0970	Wages Waterials & Consumables Plant Hire - Internal Usage	Footpath Maintenance	42,109 1,144 21,430 64,683
	8,280 8,280	8,280 8,280	01300.0135.0179	Contributions	Revenue Revenue Capital Grants Received	8,000
	- 466,007 8,267 273,273 174,464 559,306 - 855,306 399,302	8,267 273,273 78,790 305,000 55,330	Bridges Total Working Plan 03280.0680.0745 03280.0680.0748 rate Adi 03280.0980.0980 03280.0980.0560	s Sorpor	Depreciation & Overheads / Internal Charges Depreciation Depn Expense 5 Roads Depn Expense 8 Bridges Overheads / Internal Recharges Overheads / Transfer to Capital	1-1
Bridgework for 2013-14 Emy Crossing Bridge - \$550,000 Emy Crossing Bridge - \$550,000 Bridgework for 2013-14 Complete Terryburn Lew Level - 159,600 Commence Mila - \$155,000	160,000 100,000 26,476 40,156 26,782 32,962 250,000 422,188 260,000 855,306	66,632 6,180 172,188 60,000	07280.0700.0401 07280.0745.0300 07280.0745.0301 07280.0745.0401 07280.0745.0410 07280.0745.0506 07280.0745.0970	7280 7280 Contractors Salaries Wages Contractors Contractors Other External Services Materials Purchased Plant Hire - Internal Usage	<u>Capital Works</u> Other Capital Works (new/improved Bridge & Culvert Capital Works	1 1
	1,369 23,671 8,135 8,135 8,135 7,009 1,032 43,260 515 16,876	1,369 23,671 8,135 8,135 8,135 1,032 1,032 43,260 16,876 16,876	03280.0350.0632 03280.0350.0702 03280.0350.0945 03280.0350.0946 03280.0545.0301 03280.0545.0302 03280.0545.0506 03280.0545.0507 03280.0545.0507	General Asset Insurance Interest Payments Bank Loans Principal Repayments Principal Repayment Offset Wages Overtime Materials & Consumables Inventory Issued From Store Plant Hire - Internal Usage	Administration Expenditure Administration Expenditure Bridge & Culvert Maintenance	1,304 24,319 7,487 7,487 7,487 1,000 42,000 5,000 16,385
Enju Crossing Bridge	500,000 500,000 1,120 32,000 532,000	33,120 33,120	01280.0115.0171 01280.0115.0180	1280 State Grants & Subsidies RTA Block Grant	Bridges Revenue Grants & Subsidies Recurrent	32,000 32,000
Description	Amendments Draft 2013-	Original Estimates A 2013-14	Account No.	Activity Account	\$ub Account	Revised Budget 2012



# FINANCIAL ARRANGEMENTS WITH COUNCIL FOR ROAD MANAGEMENT

**AUGUST 2014** 





# HOW ARE FINANCIAL CONTRIBUTIONS MADE TO COUNCILS?

# When is Council advised of Assistance?

RMS Programs for assistance to councils commence at the beginning of the financial year on 1 July. RMS will give councils preliminary advice of allocations for annual programs and for new projects and ongoing allocations for continuing projects as soon as possible in the new financial year. Allocation will be confirmed after the NSW Government hands down the State Budget.

# State Roads - All Works

For those State Roads cared for by Councils by agreement with RMS, RMS will determine the works to be carried out by Councils and allocate the required funds under Road Maintenance Councils Contacts (RMCC). Councils may make submissions for works it recommends to be carried out.

# Regional Roads - Block Grants

Block Grants are made available to Councils as a contribution towards the cost of regular maintenance of Regional Roads, under the terms of the Block Grant Agreement. Block Grants may be spent on maintenance, rehabilitation and development works, including traffic facilities on Regional Roads, as well as on traffic facilities on Local Roads to the extent provided for in the Agreement. Councils do not have to apply for a Block Grant.

# Regional Roads - Rehabilitation and Development Projects

# **REPAIR Program**

Councils may apply for additional funding for rehabilitation and development works on Regional Roads under the REPAIR (Repair and Improvement of Regional Roads) Program.

Request for rehabilitation or development projects are to be completed on the REPAIR Program application forms.

Prioritisation of projects within each RMS Region is via a Councils' consultative committee process facilitated by RMS.

# Special Maintenance (Declared Natural Disasters)

Additional funds may be available under this sub program for assistance to Councils for emergency and restoration works on Regional and Local Roads. In such cases, RMS will assess the extent of the eligible damage and Councils will be advised of the allocation of funds as soon as practicable.

# Other Councils Grants

# **Specific Project Grants**

RMS may provide Councils with grants under the Road Safety and Traffic Programs for works which reduce accidents, and promote traffic efficiency and safety. While these grants are generally for works on Local Roads, they may also apply to monitor works on Regional and State Roads.

# **Annual Formula Based Grants**

RMS also provides annual formula - based payments under the legislation and/or under special agreement, to assist Councils in the following:

- Maintenance of Regional and Local Roads in the greater metropolitan area that are used as bus routes under the Bus Tax Distribution Scheme.
- Subsidy towards the cost of street lighting on important traffic routes under the traffic Route Lighting Subsidy Scheme.
- Contribution towards the operation of Councils Weight of Loads Groups to enforce vehicle weight compliance on RMS and Councils roads.

RMS also contributes to the employment of Road Safety Officers by Councils where Councils have elected to join the Road Safety Officer Scheme.

One off payments are made during the course of the year under these programs. Payments are usually made on Councils tax invoices/claim for payment.

# ACCOUNTING SYSTEM FOR RMS ALLOCATION

RMS allocations may not be used for any purpose other than that for which they are made available. Councils must account accurately for allocations received from RMS. Systems of accounting are to be such that invoices to RMS and Final Certificates of Expenditure can be verified and expenditure details can be extracted as and when required for auditing.

Details of the accounting for all allocations received from RMS must be made available on request to an authorised RMS Regional Manager. RMS may undertake audits and detailed inspections of councils' financial systems and engineering processes as they affect RMS funded projects.

Please refer to the summary of the "key financial and administrative obligations of Councils" responsibilities that RMS expects Councils to adhere to in respect to allocations provided to Councils.

# HOW ARE RMS PAYMENTS MADE TO COUNCILS

There are three general forms of payment by RMS to Councils:

- payment on Recipient Created Tax Invoice (RCTi);
- payment on specified dates as provided for in the Regional Road Block Grant Agreement; or
- 3. other formula based payments.

The following is applicable to Tax invoices/Claims for payments:

# When does Councils invoice RMS?

Councils are required to invoice RMS each month for expenditure under any of RMS programs.

# What form does the tax invoice/claim for payment take?

The tax involce/claim for payment may be in an RMS supplied form or a print-out from Council's accounting system, but it must contain the following information:

- state the accrued expenditure for the
- state the approved allocation, total expenditure to date and total reimbursement to date for the specific project,
- state the projected cash flow of the program/project,
- state the current due date of completion for projects, where applicable,
- state the percentage complete of the program/project.

This tax involce/claim for payment is to be certified by Council's authorised delegates (both finance and engineering delegates) that:

- the expenditure shown on the tax invoice/claim for payment has been actually incurred and only relates to the project/program described,
- the work has been executed in accordance with appropriate prevailing standards and conforms to sound engineering practice and applicable legislation.

# To whom is the tax invoice/claim for payment sent?

The tax involce/claim for payment is to be sent to the RMS Regional Manager.

# Will Councils be paid without a tax invoice / claim for payment?

Councils will not be paid without a tax invoice/claim for payment.

# How soon will Councils be paid after invoicing?

RMS will undertake to pay Councils within 15 working days of receiving its tax invoice/claim for payment, provided that RMS has no queries on the invoice.

If the value of a tax invoice/claim for payment exceeds Council's agreed proposed cash flow for a particular month RMS reserves the right to limit payment for that month to the value of the agreed cash flow and to pay the residue in succeeding months.

# Can overhead costs be charged to the grant?

Only overhead costs for supervision and wages oncosts are allowable charges against the grants.

# **GST Treatment**

GST is NOT applicable to transactions between government related entities if the payment is covered by an appropriation under an Australian law, and the payment is based on the anticipated / actual cost of making the supplies (e.g. road maintenance), pursuant to Section 9-17(3) of GST Act.

# HOW ARE PROJECTS/PROGRAMS FINALISED

# General

When a program/project is completed the accounting records of RMS need to be finalised. To enable these Councils needs to finalise all claims and provide required accounting documentation certifications in an expeditious manner.

# Restoration and Enhancement Projects

Allocations for specific projects on State and Regional Roads will be issued on the basis of an agreed estimate and time period for completion of the project. Therefore, payments in each financial year will be established on the basis of the scheduled progress of the work.

# **Over Expenditure**

As a general principle, over expenditure will not be recognised. However, during the course of the work RMS may give consideration to accepting variations which will increase RMS's share of the project/program cost.

# **Under Expenditure**

As a general principle, unexpended portions of allocations for annual programs will lapse at 30 June and cannot be carried over to the next financial year. However, depending on the circumstances involved and the availability of the funds, the RMS Regional Manager may give consideration to providing an allocation for the carry-over work in the next financial year. If Councils wishes to apply for an allocation for the carry-over work, details of the amount proposed for carry-over and the reasons for under expenditure are to be supplied to the RMS Regional Manager for consideration.

# **Final Certificate of Expenditure**

The accounting records that RMS requires for reconciliation are to be presented in a Final Certificate of Expenditure three months after the work is completed.

The Final Certificate of Expenditure is to show the total expenditure on the work including a copy of Council's ledger, and compare it with the estimated cost. If there is a significant difference between the two amounts an explanation or, alternatively, reconciliation is to be included with the certificate.

# 13. SCHEDULE OF COUNCIL RESOLUTIONS

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STATE OF THE PERSON NAMED IN										
Meeting	Business Minute Item No.	Report Title and Council Resolution	Responsible Officer	Community Engagement Assessment Completed	Media Release Required	Budget Variation Completed	Action Date	Comments	Status	Minute No. TRIM
	12.05/15	Visitor Information Centre  That:  1. Council adopt the strategic approach towards visitor services of strengthened Regional collaboration, increased digital presence and less reliance on a physical Visitor Information Centre (VIC) as the connection point with visitors;  2. A Uralla Information Hub be developed using a range of digital tools;  3. The Visitor Information services be relocated to the Library building with refurbishments completed to incorporate information services into the current Library; and  4. Council investigate future options for the VIC building.	Executive Manager Community & Culture	Yes	O <sub>N</sub>	¥ Z	February	A quantity surveyor will be engaged to determine value of proposed build and plans Continued partnership with New England High Country with development of touring campaigns.	8 0	

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Minute No. TRIM	
Status	Ų U m
Comments	Draft LEP Maps being prepared prior to PC Opinion request being drafted.  Opinion recorded  Sent to NSW Planning for Gazettal
Action Date	20/7/2015 16/12/2015 January
Budget Variation Completed	
Media Release Required	
Community Engagement Assessment Completed	
Responsible Officer	M?/DIR
Meeting Minute Report Title and Council Resolution Item No.	Amend Uralla Local Environmental Plan-Uralla Flood Planning Map  That:  1. The Uralla Local Environmental Plan 2012 be amended to include an additional Flood Planning Map in the Uralla Local Environmental Plan 2012 that identifies land within a "flood planning area" derived from the Rocky and Uralla Creeks Flood Study.  2. Council forwards the amendment to the Uralla Local Environmental Plan 2012 to Parliamentary Counsel Office to:  a) Make arrangements for drafting of the necessary instrument under section 59(1) of the Environmental Planning & Assessment Act 1979, and  b) Obtain an Cpinion from which the plan can be made.  3. The General Manager be given delegated authority to:  a) Make any minor alterations requested by Parliamentary Counsel, and  b) To exercise Council's delegation to exercise the functions of the Minister for Planning and Infrastructure under section 59 of the Environmental Planning & Assessment Act 1979 as per the instrument of delegation dated
Business Minute Item No.	15.06/15
Meeting Date	22JUNE15

SCHEDULE OF Key A: Actio	ACTIONS - C	SCHEDULE OF ACTIONS – COUNCIL MEETINGS Key A: Action Required B: Being Processed C: Completed								
Meeting Date	Business Minute Item No.	Report Title and Council Resolution	Responsible Officer	Community Engagement Assessment Completed	Media Refease Required	Budget Variation Completed	Action Date	Comments	Status	Minute No. TRIM
	16.06/15	Amend Uralla Local Environmental Plan-Boundary Adjustment Clause and Rural Detached Dual Occupancy Dwellings  1. The Uralla Local Environmental Plan 2012 be amended:  a) To include the 'standard' LEP rural and environmental boundary adjustment clause. b) To expand permissible uses within rural and environmental zones to include detached dual occupancies with certain restrictions within the RU1, RU2, E3 and E4 Zones while ensuring that they remain in close proximity to the primary dwelling, share the same access and remain in close proximity to the primary dwelling, share the same access and remain on the same title.  2. Forward this amendment to the Uralla Local Environmental Plan 2012 to the Parliamentary Counsel Office to: a) Make arrangements for drafting of the necessary instrument under section 59(1) of the Environmental Planning & Assessment Act 1979, and b) Obtain an Opinion from which the plan can be made. 3. The General Manager be given delegated authority to: a) Make any minor alterations requested by Parliamentary Counsel, and b) To exercise Council's delegation to exercise the functions of the Minister for Planning and Infrastructure under section 59 of the Environmental Planning & Assessment Act 1979 as per the instrument of delegation dated 14	MP/DIR				16/12/2015 January January	PC Opinion received  GM signed Sent to NSW Planning for Gazettal	U U ma	
		October 2012.								

SCHEDULE OF	ACTIONS - C	SCHEDULE OF ACTIONS - COUNCIL MEETINGS:  Key, A. Action Benefited R. Reing Processed C. Commissed								
Meeting Date	Business Minute Item No.	Report Title and Council Resolution	Responsible Officer	Community Engagement Assessment Completed	Media Release Required	Budget Variation Completed	Action Date	Comments	Status	Minute No. TRIM
	26.06/15	Uralla Local Traffic Committee  That:  (i) Traffic calming in Uralla's CBD-Council staff prepare a report for the next Traffic Committee  (ii) Plane Avenue — Speed review — That Council staff place a traffic classifier at the 50/100 signage to determine 85th percentile speed and AADT; note that does not meet warrant for extension of 50km/hr zone; and erect Pedestrian warning signs at either end of Plane Avenue  (iii) Request for automatic speed board at Kentucky-That Council place a traffic classifier near 40km/hr school sign& erect 4 x 50km/hr advance warning signs for Kentucky Village.  (iv) Bundarra Central School — that Council arranges signage for bus zones and "no parking" zone.  (v) Kingstown Road — that Council reviews the size of the Cemetery warning sign and investigates additional parking in Quartz Gully Road  (vi) Corner of Bridge Street/ East Street- relocate "no stopping" sign to south of access to 158 Bridge Street.	DIR.						м О О О М О	

	Minute No. TRIM		
	Status	œ	œ
	Comments	Property will be part of land sold for unpaid rates. Process is currently under way and will be reported to Council as part of the normal procedure for this type of disposal.	
	Action Date		
	Budget Variation Completed		
	Media Release Required		
	Community Engagement Assessment Completed		
	Responsible Officer	DIR	K IO
SCHEDULE OF ACTIONS – COUNCIL MEETINGS  Key A: Action Required B: Being Processed C: Completed	Report Title and Council Resolution	Disused former Service Station site, Bridge Street, Uraila That a report be provided to Council detailing available options, with costings, for action which can be taken by Council.	Bridge Naming: New Bridges Over The Gwydir River and Abington Creek  That Council, after considering the content and views of the public submissions:  1. Names the new bridge over the Gwydir River as "The Emu Crossing Bridge."  2. Names the bridge, under construction over the Abington Bridge".  3. Places a plaque/s to honour the work of Nurse May Yarrowyck at a location to be determined.
ACTIONS - CO	Business Minute Item No.	23.07/15	6.08/15
SCHEDULE OF Key A: Action	Meeting		24 AUGUST 2015

	Minute No. TRIM	
	Status	<u>m</u>
	Comments	Plans placed on public exhibition. Awaiting completion of period before reporting back to Council in November.
	Action Date	29 September
	Budget Variation Completed	N/A
	Media Refease Required	No. Local paper ran article plus USC newsletter
	Community Engagement Assessment	Yes. As per legislative requirements
	Responsible Officer	GM
SCHEDULE OF ACTIONS – COUNCIL MEETINGS	Meeting Minute Report Title and Council Resolution Item No.	Proposed Ward Boundaries Alteration – 2016 Local Government Election  1. Council endorses the revised ward boundaries as outlined in the report and the attached map plans; and  2. The plans be placed on public exhibition for a period of 28 days with submissions to be received for a period of 42 days; and  3. Any submissions received along with the finalised proposal be presented to the November Ordinary Council meeting for final adoption and subsequent notification of the NSW Electoral Commission.
ACTIONS - C	Business Minute Item No.	12.09/15
SCHEDULE OF	Meeting Date	

# SCHEDULE OF ACTIONS - COUNCIL MEETINGS

(ey A. Action Required B: Being Processed C: Complete

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Meeting Business Minute Date Item No.	Report Title and Council Resolution	Responsible Officer	Community Engagement Assessment Completed	Media Release Required	Budget Variation Completed	Action Date	Comments	Status	Minute No. TRIM
29.09/15	Planning Proposal – D & J Heagney - Part  Lot 12 DP 529709 – Rowan Avenue, Uralla – Exhibition Completion  That Council:  1. Amend the Uralla Local Environmental Plan 2012 by amending the Zoning and Minimum Lot Size maps applicable to Part Lot 2 DP 529709: a) from Zone RUI Primary Production and RU2 Rural Landscape to RU4 Primary Production Small Lots; and b) to reduce the current minimum lot size of 400 ha and 200 ha to 40 ha. 2. Forward planning & Environment under section 58(2) of the Environmental Planning & Assessment Act 1979, to determine whether any further consultation is required or if a new Gateway Determination is required to be issued. 3. If no further consultation or a New Gateway Determination is not required to be issued, Council requests the NSW Department of Planning & Environmental Plan 2012 in that: a) a draft Local Environmental Plan be prepared under section 59(1) of the Environmental Planning & Assessment Act 1979, b) Consultation be undertaken with the Director General on the content of the Director General on the content of the draft Local Environmental Plan, c) Obtain an Opinion from Parliamentary Counsel that the plan can	KIQ .				October 2015 December 2015	NSW Planning happy Request made to NSW Planning	m C m	
	be made, and								

SCHEDULE OF ACTIONS – COUNCIL MEETINGS  Key A: Action Required B: Being Processed C: Completed	- 1		_
MEETINGS			Completed
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Minute No. TRIM		
Status		O B
Comments		Exhibition Completed Will be finalised when Planning Proposal is gazetted.
Action Date		
Budget Variation Completed		
Media Release Required		
Community Engagement Assessment Completed		
Responsible Officer		OIR
Meeting Minute Report Title and Council Resolution Date Item No.	a) Request the Minister to make the plan under section 59(2) and (3) of the Environmental Planning & Assessment Act 1979.  4. The General Manager be given delegated authority to make any minor alterations requested by the NSW Department of Planning & Environment or Parliamentary Counsel.  5. The Committee note the content of the addendum report in regards to the late submission by NSW Department of Transport Roads and Maritime Services, and  6. If the planning proposal is to proceed, the access be relocated to Rowan Avenue as a requirement of the Planning Proposal.	Uralla Development Control Plan 2011 Amendment No 3 That Council: 2. Publicly exhibits the amended DCP for a period of 28 days; and 3. Gives the General Manager delegated authority to adopt the Uralla Development Control Plan 2011 as amended, if no submissions are received.
Business Minute Item No.		17.10/15
Meeting		

SCHEDULE OF	F ACTIONS — C	SCHEDULE OF ACTIONS – COUNCIL MEETINGS Key A: Action Required B: Being Processed C: Completed								
Meeting Date	Business Minute Item No.	Report Title and Council Resolution	Responsible Officer	Community Engagement Assessment Completed	Media Release Required	Budget Variation Completed	Action Date	Comments	Status	Minute No. TRIM
	22.10/15	Uralla and Bundarra Secure Yield Assessment That the report be received and noted and placed on exhibition for public	DIR						<b>866</b>	
23 NOV 15	12.11/15	Adoption of New Ward Boundaries – 2016 Local Government Election  1. That Council adopt the revised ward boundaries as outlined in the report and the attached map plans; and  2. The NSW Electoral Commission be notified of the final adoption of such.	DIR							

# 15. AUTHORITY TO AFFIX THE COMMON SEAL

REFERENCE: Item 1

SUBJECT: 15.1 Application of Council Seal to Section 88b instrument –

DA 57/2015 - Mr I & Mrs K Taylor

**DEPARTMENT:** Infrastructure & Regulation – Division Decision **AUTHOR:** Acting Director of Infrastructure & Regulation

Attachments:

Nil

# LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

**Goal:** 2.1 An attractive environment for business, tourism and industry.

Strategy: 2.1.4 Implement tools to simplify development processes and encourage quality

commercial, industrial and residential development.

Action: 2.1.4.1 Assess and determine regulatory applications, including development applications,

complying development certificates, construction certificates, Section 68 certificates,

Bushfire Attack Level (BAL) Certificates, and Conveyancing Certificates.

# **SUMMARY:**

A Section 88b Instrument needs to be prepared as per the requirements of the *Conveyancing Act* 1919 to finalise the subdivision certificate and it will require the Council Seal.

# OFFICER'S RECOMMENDATION:

That Council endorse the affixing of the Council Seal on the Section 88b Instrument relating to Development Application DA 57/2015 on land known 50 Budumba Road, Invergowrie, being Lot 9 DP 246614.

#### **BACKGROUND:**

Council has placed a development approval condition on the abovementioned subdivision to enforce the conditions issued under the General Terms of Approval by the NSW Rural Fire Service in relation to the asset protection zones.

# **REPORT:**

As part of a subdivision for Mr I & Mrs K Taylor on land known as 50 Budumba Road, Invergowrie, being Lot 9 DP 246614, a Section 88b land use restriction is required to ensure compliance with a development approval. The development approval enforces the conditions issued under the General Terms of Approval by the NSW Rural Fire Service in relation to the asset protection zones.

These conditions are in accordance with Section 91 of the *Environmental Planning & Assessment Act* 1979 by the NSW Rural Fire Service:

# The condition reads:

# 9. Inner Protection Area

At the issue of subdivision certificate and in perpetuity the property around the dwelling and any class 10a structure within 10 metres of the dwelling shall be managed to a distance of 20 metres or to the boundary where insufficient, as an inner protection area (IPA) as outlined within section 4.1.3 and Appendix 5 of 'Planning for Bush Fire Protection 2006' and the NSW Rural Fire Service's document 'Standards for asset protection zones'.

Council's Seal needs to be fixed to the Section 88b instrument to allow registration with the Land Titles Office. The *Local Government Act 1993* requires a resolution of Council to allow the seal to be affixed.

# **COUNCIL IMPLICATIONS:**

1. Community Engagement/ Communication (per engagement strategy)
Nil

# 2. Policy and Regulation

Conveyancing Act 1919
Uralla Local Environmental Plan 2012
Uralla Development Control Plan 2011
Local Government Act 1993
Environmental Planning & Assessment Act 1979

3. Financial (LTFP)

Nil

4. Asset Management (AMS)

Nil

5. Workforce (WMS)

Nil

6. Legal and Risk Management

Nil

7. Performance Measures

Nil

8. Project Management

Nil

TRIM Reference Number:

DA-57-2015

Attachments:

Nil

# Ordinary Council Meeting Business Paper - Page | 42

REFERENCE: Item 2

SUBJECT: 15.2 Application of Council Seal to Section 88b instrument –

DA 69/2015 - Mr C & Mrs S Ritchie

**DEPARTMENT:** Infrastructure & Regulation – Division Decision

**AUTHOR:** Acting Director of Infrastructure & Regulation

Attachments:

Nil

# LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

**Goal:** 2.1 An attractive environment for business, tourism and industry.

Strategy: 2.1.4 Implement tools to simplify development processes and encourage quality

commercial, industrial and residential development.

Action: 2.1.4.1 Assess and determine regulatory applications, including development applications,

complying development certificates, construction certificates, Section 68 certificates,

Bushfire Attack Level (BAL) Certificates, and Conveyancing Certificates.

# **SUMMARY:**

A Section 88b Instrument needs to be prepared as per the requirements of the *Conveyancing Act* 1919 to finalise the subdivision certificate and it will require the Council Seal.

# OFFICER'S RECOMMENDATION:

That Council endorse the affixing of the Council Seal on the Section 88b Instrument relating to Development Application DA 69/2015 on land known 41 Rock Abbey Road Uralla, being Lot 1 DP 1192269.

#### **BACKGROUND:**

Council has placed development approval conditions on the subdivision to enforce the conditions issued in relation to the Environmental Management Zone E3 and an easement to be created over an existing water main, for access provision and maintenance.

# **REPORT:**

As part of a subdivision for Mr C & Mrs S Ritchie on land known as 41 Rock Abbey Road Uralla, being Lot 1 DP 1192269, Council has placed development approval conditions on the subdivision in relation to the Environmental Management Zone E3 and an easement to be created over an existing water main, for access provision and maintenance.

# The conditions read:

- 5. The remnant vegetation area contained within the area zoned E3 is to be fenced off to control stock grazing, trampling and compaction. This is to be ensured in perpetuity by way of section 88b instrument under the Conveyancing Act 1919.
- All exotic weeds are to be removed from the E3 zoned land. All exotic biomass are to be disposed of offsite. This is to be ensured in perpetuity by way of section 88b instrument under the Conveyancing Act 1919.
- 7.1 All fallen timber and other potential habitat features are to be retained within the E3

zoned land. This is to be ensured in perpetuity by way of section 88b instrument under the Conveyancing Act 1919.

- 8. All mature canopied trees with a diameter at breast height (DBH) of greater than 200mm are to be retained. This is to be ensured in perpetuity by way of section 88b instrument under the Conveyancing Act 1919.
- 13. An easement is to be created over the existing water main through Lot 11 benefiting Lot 10. This easement is to be a minimum of 3 metres wide.
- 14. An easement over the existing water main is to be created over Lot 102 DP 1178852 creating linkage to the water easement from the reservoir to the easements within the proposed development.

Council's Seal needs to be fixed to the Section 88b instrument to allow registration with the Land Titles Office. The *Local Government Act 1993* requires a resolution of Council to allow the seal to be affixed.

# **COUNCIL IMPLICATIONS:**

1. Community Engagement/ Communication (per engagement strategy)

# 2. Policy and Regulation

Conveyancing Act 1919
Uralla Local Environmental Plan 2012
Uralla Development Control Plan 2011
Local Government Act 1993
Environmental Planning & Assessment Act 1979

3. Financial (LTFP)

Nil

4. Asset Management (AMS)

Nil

5. Workforce (WMS)

Nil

6. Legal and Risk Management

Nil

7. Performance Measures

Nil

8. Project Management

Nil

TRIM Reference Number:

DA-69-2015

Attachments: Nil

REFERENCE: Item 3

SUBJECT: 15.3 Application of Council Seal to Section 88b instrument –

DA 46/2011 - Mr R Elks & Mr M Elks

**DEPARTMENT:** Infrastructure & Regulation – Division Decision **AUTHOR:** Acting Director of Infrastructure & Regulation

Attachments:

Nil

#### LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Goal: 2.1 An attractive environment for business, tourism and industry.

Strategy: 2.1.4 Implement tools to simplify development processes and encourage quality

commercial, industrial and residential development.

Action: 2.1.4.1 Assess and determine regulatory applications, including development applications,

complying development certificates, construction certificates, Section 68 certificates,

Bushfire Attack Level (BAL) Certificates, and Conveyancing Certificates.

#### **SUMMARY:**

A Section 88b Instrument needs to be prepared as per the requirements of the *Conveyancing Act* 1919 to finalise the subdivision certificate and it will require the Council Seal.

# OFFICER'S RECOMMENDATION:

That Council endorse the affixing of the Council Seal on the Section 88b Instrument relating to Development Application DA 46/2011 on land known 2 Marsh Street and 12 Rowan Avenue Uralla, being Lots 10 & 8 Section B DP 6763.

#### **BACKGROUND:**

Council has placed development approval conditions on the boundary adjustment subdivision to enforce the conditions issued in relation to easements to be created over a stormwater drain and a sewer main, for access provision and maintenance.

# **REPORT:**

As part of a subdivision for Mr R & Mr M Elks on land known as 2 Marsh Street and 12 Rowan Avenue Uralla, being Lots 10 & 8 Section B DP 6763, Council has placed development approval conditions on the boundary adjustment subdivision requiring an easement to be placed over a stormwater drain and a sewer main to allow future Council access for maintenance. A Section 88b land use restriction is required to ensure compliance.

# The conditions read:

- 9. Interallotment stormwater is to be constructed from the north east corner of the allotment in Marsh Street out through 12 Rowan Ave to the existing kerb. This is to be constructed to a standard approved by Council, at the applicant's expense. A section 88b covenant and easement minimum width of 2 metres wide is to be provided prior to issue of subdivision certificate.
- 10. A sewer easement is to be taken over the existing sewer main in favour of Council. This is to be completed via a section 88b covenant allowing Council right of access to the main. The easement is to be a minimum width of 3 metres.

Council's Seal needs to be fixed to the Section 88b instrument to allow registration with the Land Titles Office. The *Local Government Act 1993* requires a resolution of Council to allow the seal to be affixed.

# **COUNCIL IMPLICATIONS:**

1. Community Engagement/ Communication (per engagement strategy)
Nil

# 2. Policy and Regulation

Conveyancing Act 1919
Uralla Local Environmental Plan 2012
Uralla Development Control Plan 2011
Local Government Act 1993
Environmental Planning & Assessment Act 1979

3. Financial (LTFP)

Nil

4. Asset Management (AMS)

Nil

5. Workforce (WMS)

Nil

6. Legal and Risk Management

Nil

7. Performance Measures

Ni

8. Project Management

Nii

TRIM Reference Number:

DA-46-2011

Attachments:

Nil

REFERENCE: Item 4

SUBJECT: 15.4 Application of Council Seal to Grace Munro Lease

**DEPARTMENT:** Community and Culture

AUTHOR: Olivia Wood - Executive Manager Community and Culture

Attachments:

Nil

# LINKAGE TO INTEGRATED PLANNING AND REPORTING FRAMEWORK

Goal: 2.4 Communities that are well serviced with essential infrastructure.

Strategy: 2.4.2 Implement Councils strategic asset management plans and continuing to develop

asset systems, plans and practices for infrastructure assets to minimise whole of life costs.

Action: 2.4.2.1 Asset plans for all buildings

This report is presented to the CLOSED section of the March 2016 meeting under section 10A (2 c, dii) of the Local Government Act (NSW) 1993.

A council, or a committee of the council of which all the members are councillors, may close to the public so much of its meeting as comprises:

- (a) the discussion of any of the matters listed in subclause (2), or
- (b) the receipt or discussion of any of the information so listed.
- (2) The matters and information are the following: [delete non-relevant clauses]
- (c) information that would, if disclosed, confer a commercial advantage on a person with whom the council is conducting (or proposes to conduct) business,
- (d) commercial information of a confidential nature that would, if disclosed:
- (i) prejudice the commercial position of the person who supplied it, or
- (ii) confer a commercial advantage on a competitor of the council,

# **SUMMARY:**

The lease with Grace Munro to be signed under seal.

# OFFICER'S RECOMMENDATION:

That the lease between Grace Munro Aged Care Centre and Uralla Shire Council be signed and authority to affix the council seal be granted.

# **BACKGROUND:**

Council has passed a resolution in April 2015 that a formal lease agreement for Grace Munro be arranged to cover Council expenses for the building of \$35,000 per year. This was developed and negotiations with the Grace Munro Board took place over the preceding months. This was agreed on and lease drawn up to commence in October 2015 until 30 September 2018.

# REPORT:

The Grace Munro Board has signed the lease for agreed amount of \$35,000,. Authority is now required for execution of the lease and authority to use the council seal.

# **COUNCIL IMPLICATIONS:**

- 1. Community Engagement/ Communication (per engagement strategy)
  NA
- 2. Policy and Regulation
- 3. Financial (LTFP)

\$35,000 payment annually by Grace Munro Aged Care facility for use of the building

4. Asset Management (AMS)

Funding to cover repairs and ongoing maintenance at the Grace Munro building

5. Workforce (WMS)

Nil

6. Legal and Risk Management

Nil

7. Performance Measures

Nil

8. Project Management

Nil

Prepared by staff member: Executive Manager Community and Culture

Approved/Reviewed by Manager: Executive Manager Community and Culture